

Lecture 10

Regulation by Licensing

Mobile Business II (SS 2023)

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Goethe University Frankfurt a. M.



- Introduction
- UMTS Auction in Germany (2000)
 - Process
 - Admittance to the auction
 - Licence: Obligations, rights, and validity
 - Results of the auction
- International UMTS licensing
- Further auctions in Germany
 - Frequency auction for wireless access (2010)
 - Frequency auction for wireless access (2015)
 - Frequency auction for 5G (2019)
- Summary, consequences, and outlook

CNN.com - German mobile auction sets record - August 15, 2000 - Microsoft Internet Explorer

Adresse: <http://www.cnn.com/2000/WORLD/europe/08/15/germany.mobile/>

Google: cnn umts auction

CNN.com world > europe

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German mobile auction sets record

August 15, 2000
Web posted at: 8:16 AM EDT (1216 GMT)

BERLIN, Germany (CNN) -- A massive \$37 billion windfall created from auctioning Germany's mobile telephone licences, the biggest in Europe, is sparking calls for money to be spent on social needs.



The Green Party leader from Western Berlin, Renate Kuenast, wants some of the cash raised to be spent on hospitals and kindergartens.

"I would like to see the money used for social spending," she said.

But a spokesman for the government, Une-Karsten Heye, is reported as saying no final decision on the precise use of the money will be made until the auction is over. The government wants to use the money to ease its debt of DM 1,531 billion (\$715.42 million).

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News: UK 3G operators 'destined for bankruptcy' - Microsoft Internet Explorer

Adresse: <http://zdnet.com.com/2100-1105-530774.html>

ZDNet News
technology News Now

Page One Applications **Networking** Hardware Commentary

Networking

UK 3G operators 'destined for bankruptcy'

By Graeme Wearden
ZDNet (UK)
September 25, 2001, 5:00 PM PT

The mobile industry was warned on Tuesday that two of the UK's 3G licence holders could go bust by 2004 because of the slow growth of m-commerce.

The grim prediction was made by the keynote speaker at London's Mobile Commerce World Europe, Ken Blakeslee--senior executive at Wireless Works, a venture capitalist group. Blakeslee fears that the slow growth in the popularity of m-commerce revenues will be fatal for some operators, some of whom have spent tens of billions of pounds winning licences to roll out next-generation mobile services.

"Some network operators paid dearly for their 3G licences. I think as many as two of them could be bankrupt by 2004, just in time for the other 3G operators to buy up their licences," said Blakeslee.

Blakeslee would not say which of the UK's five operators he thought were most likely to fail, but hinted that Hutchison 3G, which owns a British 3G licence but does not already operate

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More networking analysis...

News in Brief

- Site makes room for unknown musicians 04:46PM
- Barksdale sells \$1 million in ADL stock 03:02PM
- U.K. mobile firms eye "electronic Post-Its" 01:35PM
- Xerox makes management changes 12:03PM
- Corel CFO departs; new COO named 10:50AM

More...

Commentary

RASH

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Start W M. 1. P. C. M. D. a. L. v. G. S. A. R. m. P. C. N. 3. DE 12:21

UMTS Emotion Curve



Almost all information accessible at:



www.bundesnetzagentur.de

NB: Many pages! 😊

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- 31.07.-18.08.2000
 - Office building of the RegTP [now Bundesnetzagentur], Canisiusstraße 21, 55122 Mainz
 - On weekdays, 8-18 o'clock, 1h lunchtime between 12 and 14 o'clock [without leaving the bidder rooms]
 - Every bidding party is represented by two authorized persons.
- Every bidding party is provided with a separate room with an auction PC, telephone and fax (just connection to the company)



- Bidder tutorial
 - Separate for every bidder
 - Instruction to the process
 - Prerequisite for auction!
 - [The telephone and fax numbers have to be brought to the bidder tutorial.]

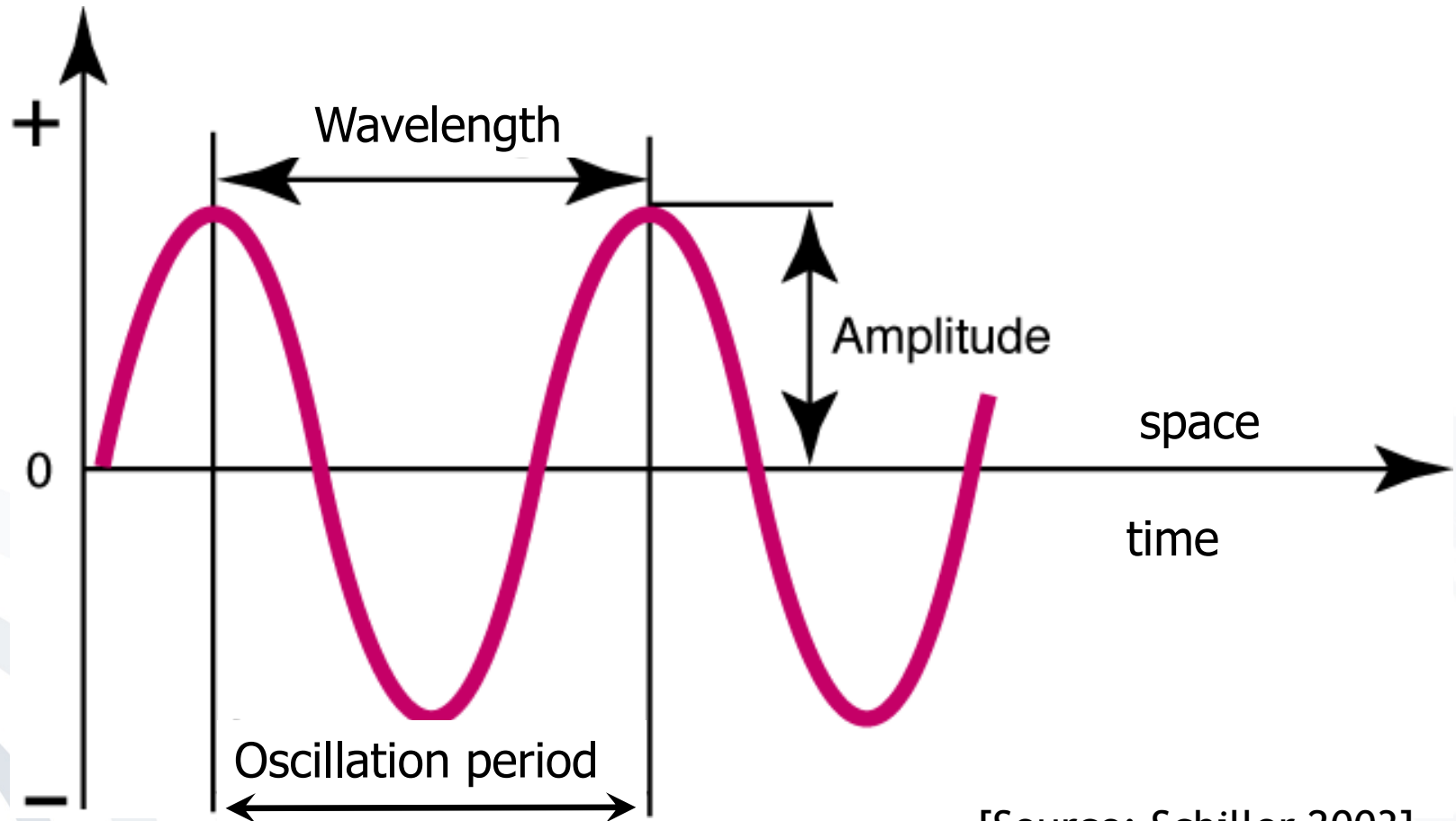
- Mobile telephones not admitted!

- All the time an employee of the RegTP is present in the rooms.



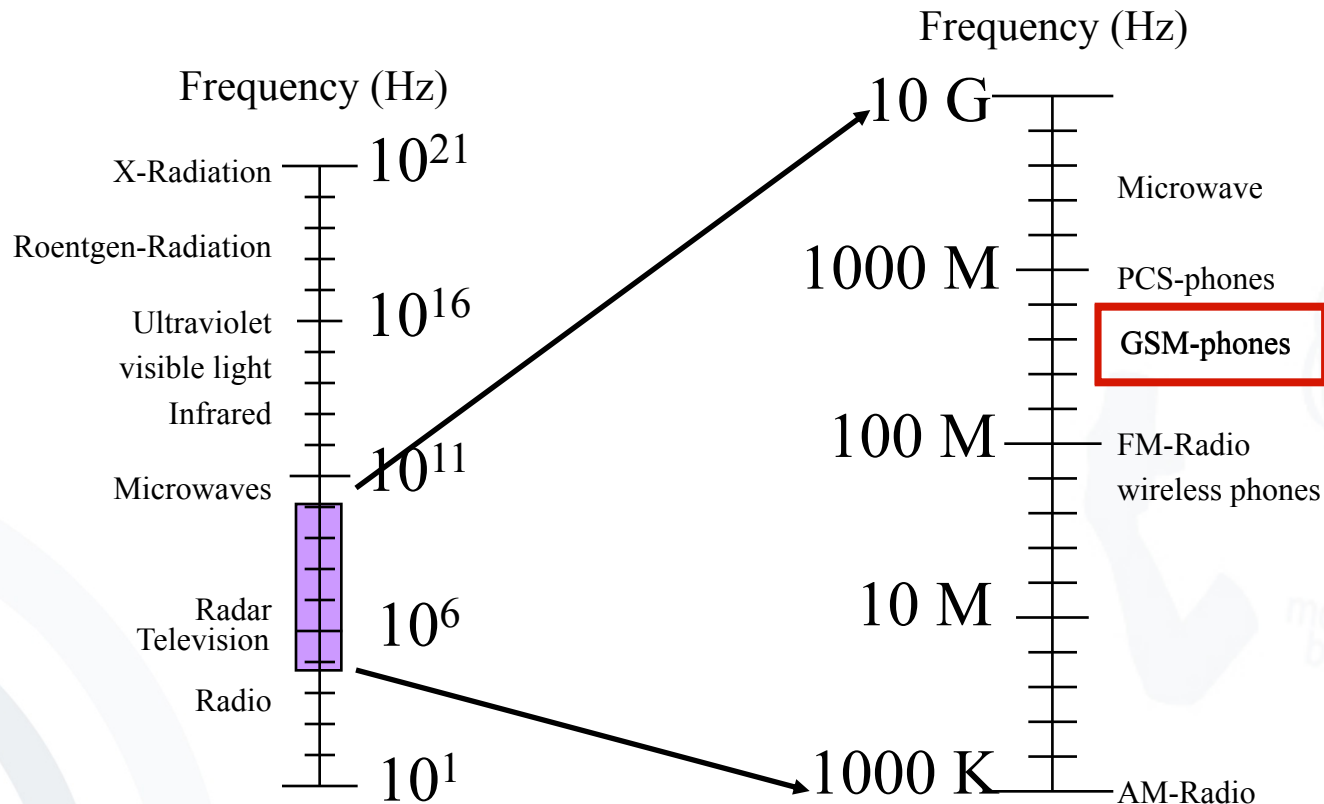
- Simultaneous multiple round auction in two stages
- No communication among the bidders
- At the start of each round, each bidder will only be notified of the numerical value of the current highest bids and the identity of the current highest bidders. This ensures utmost transparency.

- Electromagnetic waves and frequencies



[Source: Schiller 2003]

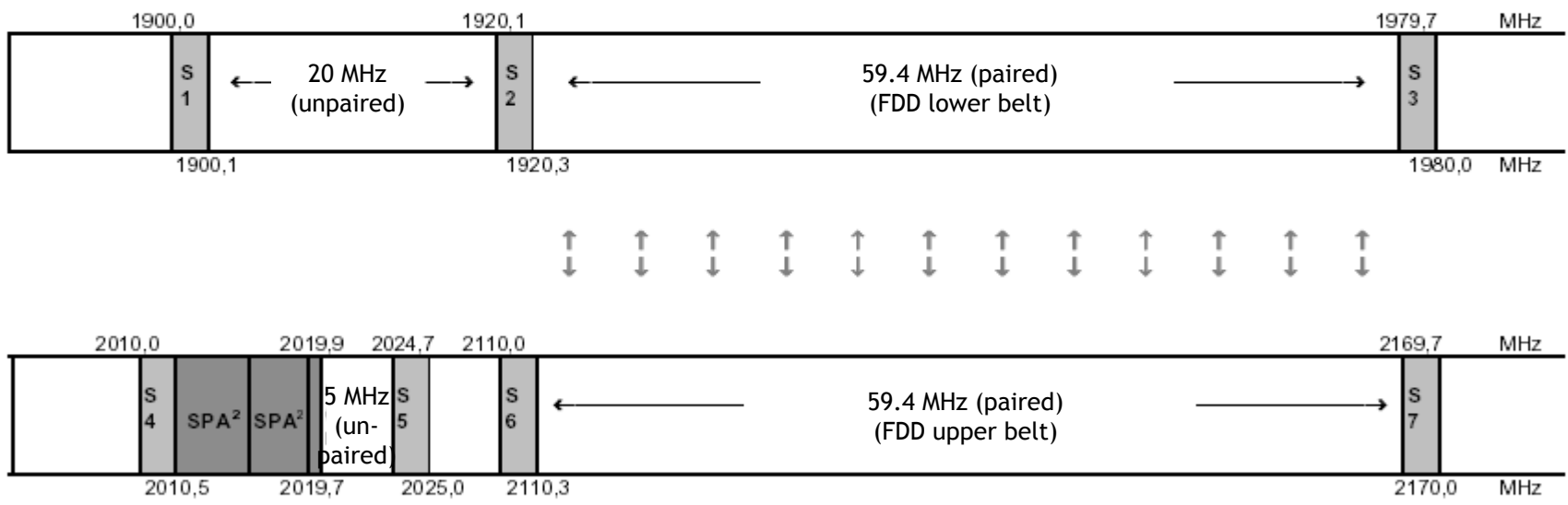
- Frequency range of entertainment and communication electronics



Excursion: Frequencies & Co | 3

UMTS/IMT-2000 channel plan for the frequency areas 1920-1980 MHz, 2010-2025 MHz and 2110-2170 MHz (in accordance to ERC/DEC(99)25)

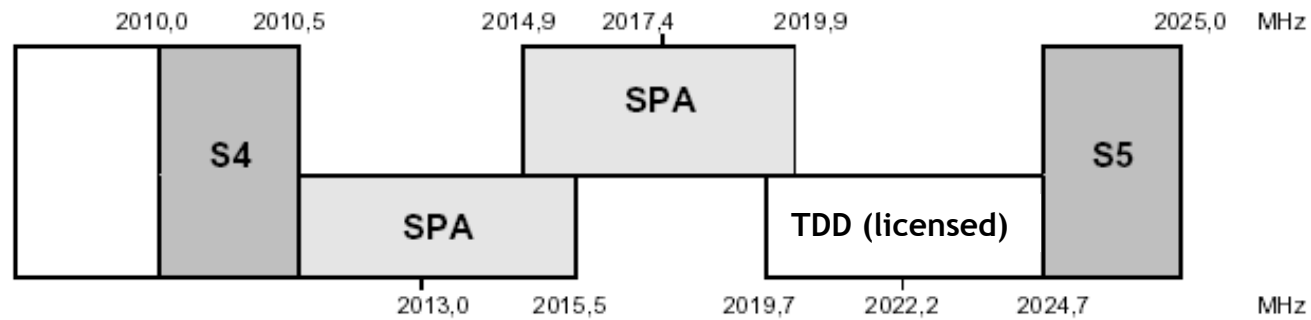
- **FDD Spectrum:** Sending frequencies for mobile stations in FDD mode (1920 - 1980 MHz), Sending frequencies for basis stations in FDD mode (2110 - 2170 MHz)
- **TDD Spectrum:** Sending frequencies for mobile and basis stations in TDD mode (1900 - 1920 MHz, 2010 - 2025 MHz), the lowest two TDD frequency blocks of the area 2010 - 2025 MHz are reserved for public domain applications (SPA)¹ according to ERC/DEC(99)25.



¹ Public domain applications (SPA = Self provided applications operating in a self coordinated environment)

² Reserved for public domain applications (SPA) according to ERC/DEC(99)25

Detailed fragmentation of the frequency range between 2010 MHz and 2025 MHz



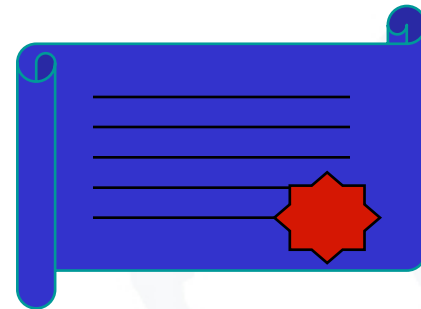
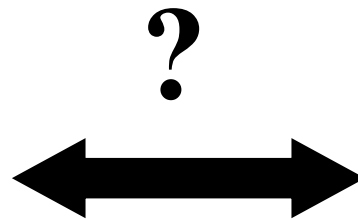
- 2 x 60 MHz (paired) and 1 x 25 MHz (unpaired) available.
- Two auction stages
- 1st Stage:
 - Licences are offered whose frequency equipment amounts at least 2 x 10 MHz (paired) and at most 2 x 15 MHz (paired).
 - Hence the **amount of the licenses** which are up for auction in the first stage amounts **between four and six** depending on the demand of frequency blocks and the actual bidding behaviour of the candidates.
 - The spectrum of 2 x 60 MHz (paired) is offered in 12 abstract blocks, each per 2 x 5 MHz (paired).

- 2nd Stage:
 - **Five blocks** of 1 x 5 MHz unpaired spectrum and any blocks of 2 x 5 MHz paired spectrum not bought in the first stage shall be auctioned.
 - Block one to four: 1 x 5 MHz unpaired spectrum shall be offered as abstract frequency blocks, i.e. with no defined spectral position.
 - Fifth block shall be offered with a defined spectral position.
 - If, at the close of the bidding proceedings, there is no valid bid for a frequency block or if a bidder is the highest bidder for one frequency block only, the block shall not be awarded in the first stage. The unbought spectrum shall be auctioned in the second stage in blocks of 2 x 5 MHz among the successful bidders from the first stage, together with the other auctionable (unpaired) spectrum.
 - Only those bidders are admitted to the participation in the second stage who have purchased licences by auction in the first stage.

- The bidding rights in the first stage are limited to at least 2 x 10 MHz (paired) and at most 2 x 15 MHz (paired).
- Unpaired frequencies can be purchased by auction (in the second stage) without limitation.
- **Minimum bidding in the 1st stage**
 - For one licence with a basis equipment of 2 x 10 MHz (paired) 200 million DM/102.258 million EUR,
 - For one licence with an equipment of 2 x 15 MHz (paired) 300 million DM/153.387 million EUR.
- **Minimum bidding in the 2nd stage**
 - 50 million DM/25.565 million EUR per 1 x 5 MHz frequency block unpaired,
 - As far as a paired frequency spectrum is auctioned in the second stage the minimum bidding per 2 x 5 MHz frequency block (paired) amounts 100 million DM/51.129 million EUR.

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- Would Kai Rannenberg have been able to purchase a licence by auction?



- Four requirements have to be fulfilled:

Proposition

Notification of the RegTP

Deposit

Bank guarantee



- **Requirement 1: Proposition**
 - In German language
 - Original proposition and 15 copies
 - Until 28th April 2000
 - Legal prerequisites for the admittance to the auction process have to be fulfilled (Section 8(3) sentence 2, subparagraphs 1 to 3 of the Telecommunications Act).

- **Requirement 1: Proposition**

- a) Statements to the requestor
- b) Statements to reliability
- c) Statements to efficiency
- d) Statements to competence
- e) Participation structure of the requestor /
innocuousness certificate of the Federal Cartel
Office

TKG § 8, Abs. 3 (Nr. 1-3)

“ An ordered licence is to deny if:

1. the regulation office does not possess useful frequencies which can be allocated to the requester who wants to conduct radio connections or
2. facts justify the supposition that
 - a) the requester does not possess the reliability, efficiency and competence which are required for the exertion of the requested licence rights and it is to expect that these licence rights will not be executed enduring or
 - b) the public safety or order would be endangered through the issue of the licence.

”

- **Requirement 2: Notification of the RegTP**
 - Approval of the statements to reliability, productivity, competence, ...

- **Requirement 3: Deposit**
 - 14 days before the auction
 - 20 million DM (10,226 million EUR)

- **Requirement 4: Bank guarantee**
 - Indefinite, unconditional, irrevocable, directly enforceable
 - Amounting to 400 million DM (204.517 million EUR) for the purchase by auction of a licence with a frequency equipment of 2 x 10 MHz (paired) in the first stage of the auction
 - Amounting to 600 million DM (306.775 million EUR) for the purchase by auction of a licence with a frequency equipment of 2 x 15 MHz (paired) in the first stage of the auction
 - Amounting to 100 million DM (51.129 million EUR) per occupied bidding right for unpaired frequencies in the second stage of the auction
 - Amounting to 200 million DM (102,258 million EUR) for one bidding right for paired frequencies in the second stage of the auction

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Licence Template

Licence for operating of transmission paths

**For the supply of mobile radio services of the third generation
(UMTS/IMT-2000) for the public in the area of the Federal Republic of
Germany**

(UMTS/IMT-2000 licence)

Hereby the regulation authority for telecommunication and post (LICENSER) issues a licence for operating of transfer routes for the supply of mobile radio services of the third generation (UMTS/IMT-2000) for the publicity (licence class 1; mobile radio licence)

to (LICENSEE)

based on the auction from and on the application for admission of the LICENSEE to the auction process from according to § 6 paragraph 1 No. 1, paragraph 2 No. 1 letter a) in connection with § § 11 paragraph 4, 8 paragraph 1 sentence 1 as well as paragraph 4 and 5 and 50 paragraph 2 of the telecommunication law.

1. Part A
2. Part B
3. Part C
4. Part D

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- 13 Submission of General Terms and Conditions
- 14 Customer Protection
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- 16 Choice of Operator
- 17 Information Requirements

1. Scope of Licence

This licence applies to the operation of transmission paths for the offer of publicly available 3G mobile radio (UMTS/IMT-2000) services on the territory of the Federal Republic of Germany by the LICENSEE or by other parties.

The LICENSEE shall be free to apply any standard from the IMT-2000 concept.

The system used by the LICENSEE shall fulfil the following minimum requirements according to Decision No 128/1999/EC of the European Parliament and of the Council of 14 December 1998 on the coordinated introduction of a third-generation mobile and wireless communications system (UMTS) in the Community (EC Official Journal of 22 January 1999):

- Multimedia capability, full mobility and low mobility applications in different geographical environments beyond the capability of the second generation systems such as GSM;
- Efficient access to the Internet, Intranets and other Internet Protocol (IP) based services.
- High quality speech transmission commensurate with that of fixed networks.
- Service portability across distinct UMTS/IMT-2000 environments, where appropriate (e.g. public/private/business; fixed/mobile).

- Operation in one seamless environment, including full roaming with GSM and between the terrestrial and satellite components of UMTS/IMT-2000 networks.
- New terrestrial air interface for access to all services (including packet data based services, supporting asymmetric traffic and allowing for bandwidth/data rate on demand in harmonised frequency bands).
- Call handling, service control, and location and mobility management, including full roaming functionality based on an evolution of existing core network systems, for example on an evolved GSM core network, taking the convergence between mobile/fixed networks into account.

2 Right To Operate Transmission Paths

This licence authorises the LICENSEE to operate transmission paths for public 3G mobile radio (UMTS/IMT-2000) service offerings on the territory of the Federal Republic of Germany.

Part B

1 Licence Term

The licence and accompanying rights shall expire on 31 December 2020.

- That means 20 years runtime
- GSM licences for originally 20 years, too
 - Licences D-Networks until 2009
 - Licence E1 until 2012
 - Licence E2 until 2016
- In 2006, all GSM licence agreements were extended until end of 2016 [Bundesnetzagentur2006]
- Bundesnetzagentur confirmed that the GSM licences will be subject of a new auction [Bundesnetzagentur2013]

4 Roll-Out and Coverage Obligations

4.1 The LICENSEE shall ensure the offer of UMTS/IMT-2000 mobile radio services to at least **25% of the population** by no later than **31 December 2003** and to at least **50% of the population** by no later than **31 December 2005**. After 31 December 2005, the LICENSER may **increase the coverage obligation in connection with the award of additional spectrum**, where necessary for regulatory reasons in order to ensure the regulatory aims as set out in Section 2(2) of the Act (Section 8(2) of the Act).

4.3 The coverage obligation according to Paragraph 4.1 shall apply on condition that the **relevant specifications** of the UMTS/IMT-2000 standard chosen by the LICENSEE are **available in sufficiently stable form in good time before start-up of service** and that the **relevant technical systems** are on the market.

6 Data Protection and Information Requests from Security Authorities

6.1 The LICENSEE shall be subject to the provisions on personal data protection of the Telecommunications Act, the Telecommunications Carriers Data Protection Ordinance, and the Federal Data Protection Act.

6.2 Attention is drawn to the obligation to furnish information in accordance with Sections 89(6) and 90 of the Act.

Shared use of infrastructure

- To what extent and under which technical conditions is a shared use of infrastructure in line with the UMTS licensing conditions [decision of the presidents chamber from 18.02.2000 on the determinations and rules for the licensing for UMTS/IMT-2000; RegTP official gazette from 23.02.2000, Vfg 13/2000]
- Thesis paper of the RegTP [available from www.bundesnetzagentur.de in German and in English]

Interpretation of the UMTS Award Conditions in Light of More Recent Technological Advance

- Shared use of sites, masts, antennas, cables and combiners is permitted under the Award Conditions.
- Shared use of Site Support Cabinets, or SSCs (= more than one Node B in a single SSC) has no further implications for functions control (full legal control of the operator's network) and the independence of the licence holders as competitors and is thus compatible with the Award Conditions.

- Use of logically distinct Node B in one and the same unit instead of physically distinct Node B at the same site is covered by the Award Conditions if the individual cooperation agreements guarantee that each licence holder will retain functions control and competitive independence. The preconditions are:
 1. each licence holder has independent control of his own logical Node B so that he can operate his assigned frequencies only (no spectrum pool);
 2. no exchange of any data relating to competition beyond that required for technical operations takes place (e.g.. customer data);
 3. separation of the Operation and Maintenance Centres;
 4. operation of additional own Node B (to guarantee the operator's planning autonomy);
 5. no regional splitting up of coverage areas that rules out network and coverage area overlap.

- Use of logically distinct RNCs in one and the same unit instead of physically distinct RNCs is covered by the Award Conditions if the individual cooperation agreements guarantee that each licence holder will retain functions control and competitive independence. The preconditions are:
 1. each licence holder has independent control of his own logical RNC, particularly of the usage-sensitive cell load and power;
 2. no exchange of any data relating to competition beyond that required for technical operations takes place (e.g. customer data);
 3. separation of the Operation and Maintenance Centres;
 4. possibility of operating additional own RNCs (to guarantee the operator's planning independence);
 5. connection of the operator's own Node B, operated solely by himself, to his own logical RNC.

- Shared use of the core network, i.e. of the MSC, would lead to a spectrum pool and is thus incompatible with the requirement of functions control as set out in the Telecommunications Act and the UMTS Award Conditions.
- Transitional arrangements on the shared use of MSCs are ruled out in light of principle 5.

9 Transfer of Licence and Accompanying Rights, Change in Ownership of LICENSEE, and Merger Prohibition

9.1 Transfer of licence shall be in written form and shall require prior written approval by the LICENSER (Section 9(1) sentence 1 of the Act).

9.2 The LICENSER shall be given notice without undue delay of any other transfer of licence to a new holder, change in ownership of the LICENSEE, or permission for another party to use the licence (Section 9(2) of the Act).

9.3 If the LICENSEE holds a dominant position according to Section 19 of the Restraints of Competition Act in the relevant market, he may be required by the LICENSER as a condition of his licence to refrain from any linkage with another company within the meaning of Section 37 of the Restraints of Competition Act if there is a limitation of the number of licences in accordance with Section 10 of the Telecommunications Act and if the other company is or will be operating in a telecommunications market deemed to be the same product and geographical market as the LICENSEE's sphere of activity (Section 32 of the Telecommunications Act).

→ In July 2014, after Telefónica Deutschland Holding AG's acquisition of control of E-Plus Mobilfunk GmbH & Co. KG, BNetzA granted both companies the right to use the frequency spectrum of both (previously separated) companies (Decision BK 1-13/002).

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Agenda of the allocation of the UMTS/IMT-2000 frequency blocks

FDD frequency blocks

(MHz)	1920,3	1930,2	1940,1	1950,0	1959,9	1969,8	1979,7
	FDD 1: Mannesmann Mobilfunk (9,9 MHz)	FDD 2: Group 3G (9,9 MHz)	FDD 3: E-Plus 3G Lux (9,9 MHz)	FDD 4: MobilCom Multimedia (9,9 MHz)	FDD 5: VIAG (9,9 MHz)	FDD 6: T-Mobil (9,9 MHz)	

(MHz)	2110,3	2120,2	2130,1	2140,0	2149,9	2159,8	2169,7
	FDD 1: Mannesmann Mobilfunk (9,9 MHz)	FDD 2: Group 3G (9,9 MHz)	FDD 3: E-Plus 3G Lux (9,9 MHz)	FDD 4: MobilCom Multimedia (9,9 MHz)	FDD 5: VIAG (9,9 MHz)	FDD 6: T-Mobil (9,9 MHz)	

TDD frequency blocks

(MHz)	1900,1	1905,1	1910,1	1915,1	1920,1	2019,7	2024,7
	TDD Block 1: Group 3G (5 MHz)	TDD Block 2: MobilCom Multimedia (5 MHz)	TDD Block 3: T-Mobil (5 MHz)	TDD Block 4: Mannesmann Mobilfunk (5 MHz)		E-Plus 3G Lux (5 MHz)	

UMTS licence allocation and costs

Licensee	Acquired frequency spectrum	Cost (DM)	Licence valid until
E-Plus Hutchison	2 x 10 MHz (paired) 1 x 5 MHz (unpaired)	16,491,800,000	31 Dec 2020
Group 3G	2 x 10 MHz (paired) 1 x 5 MHz (unpaired)	16,568,700,000	
Mannesmann Mobilfunk	2 x 10 MHz (paired) 1 x 5 MHz (unpaired)	16,594,800,000	
MobilCom Multimedia	2 x 10 MHz (paired) 1 x 5 MHz (unpaired)	16,491,000,000	
T-Mobil	2 x 10 MHz (paired) 1 x 5 MHz (unpaired)	16,704,900,000	
VIAG Interkom	2 x 10 MHz (paired)	16,517,000,000	
Total	145 MHz	99,368,200,000	

Auction of the Auction's Clock

- From 28.08.2000 till 15.09.2000, 15 o'clock the auction's clock (costs: about 200 DM) was offered for a start bidding of 250 DM.
- The Pfleiderer AG in Neumarkt/Oberpfalz issued a bid of 30,000 DM.
- The money benefited charitable institutions.

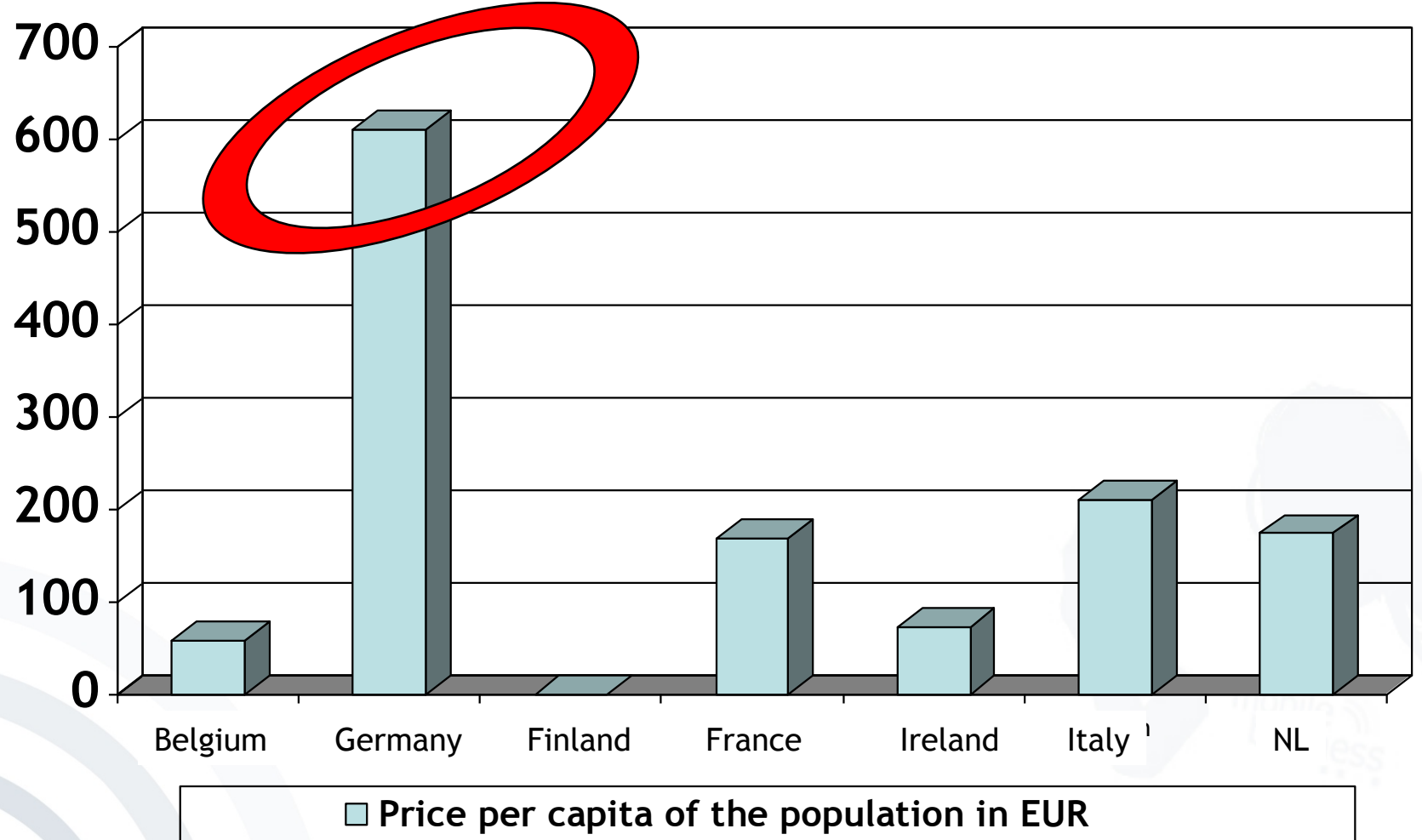


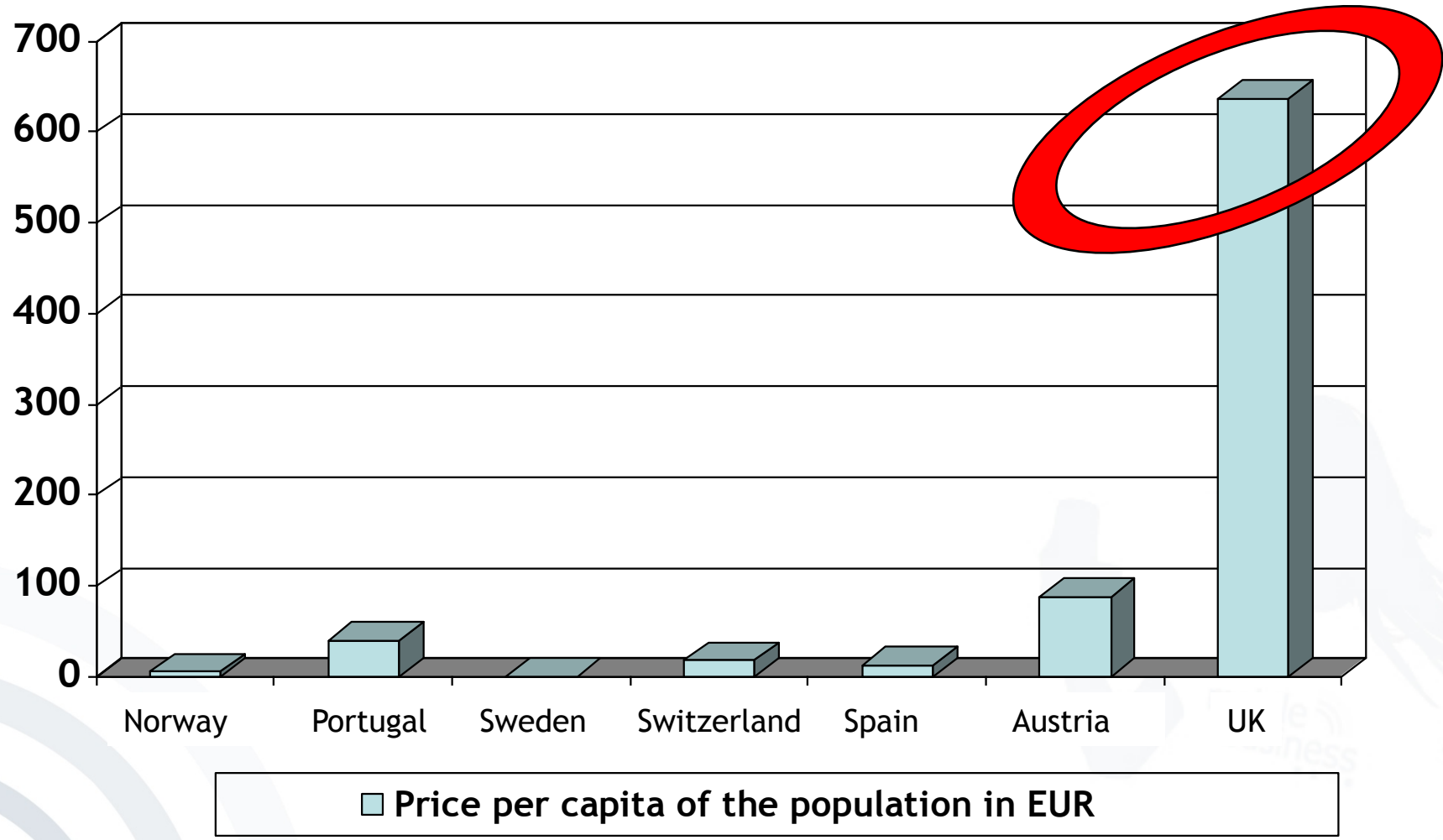
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- Australia (A)
- Austria (A)
- Belgium (A)
- Czech Republic (A)
- Denmark (A)
- Estonia (Sealed bid)
- Finland (BC)
- France (BC + fee)
- Germany (A)
- Greece (A)
- Hong Kong (Revenue Share)
- Ireland (BC)
- Isle of Man (Award)
- Israel (A)
- Italy (A)
- Japan (BC)
- Latvia (A)
- Liechtenstein (Award)
- Luxembourg (BC)
- Malaysia (BC)
- Monaco (Award)
- Netherlands (A)
- New Zealand (A)
- Norway (BC)
- Poland (BC)
- Portugal (BC)
- Singapore (Award)
- Slovakia (BC)
- Slovenia (A)
- South Korea (BC)
- Spain (BC)
- Sweden (combination A & BC)
- Switzerland (A)
- Taiwan (A)
- UK (A)

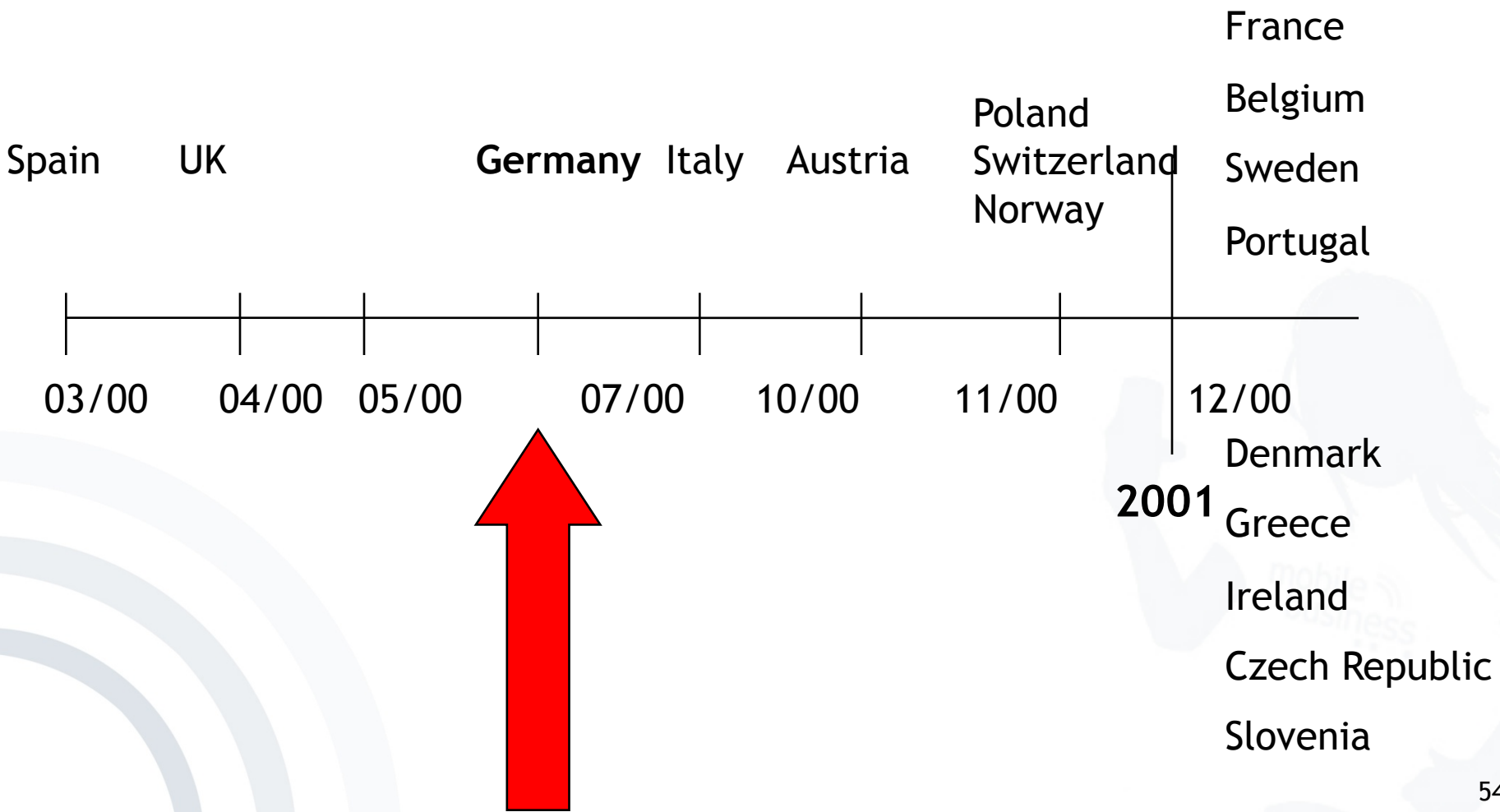
A = Auction, BC = Beauty Contest

www.gsmworld.com/gsm europe/faq/3g.shtml; www.umtsworld.com/industry/licenses.htm





International UMTS Licensing | 4



Impacts on Germany

- Actually it does not matter which frequency blocks one gets.
- *But:* If one operates several UMTS networks (beyond the country borders) it can be interesting to get frequency blocks in the same “range”.

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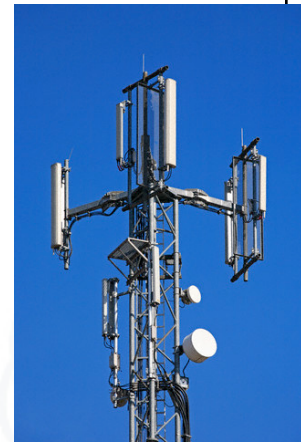
Based on Broadband strategy within the German economic stimulus package (Konjunkturpaket II)

- Usage of digital dividend as soon as possible
- Provisioning of innovative mobile telephony and broadband internet in rural environments

- The expression „digital dividend“ refers to the **increase in transmission capacity** that is achieved by changing over to digital technology.
- In the course of digitizing TV and radio broadcasts (DVB-T), signals will be transmitted in future over one frequency or one channel. This will **free up valuable frequency bands** (frequency range 790-862 MHz) - used to date solely for the transmission of analog signals - for the broadband Internet service.

Frequency auction for wireless access (2010)

- Frequency auctions for wireless network access for the provision of telecommunication services in the ranges:
 - **800 MHz (paired)**
 - Used in 4G networks
 - Bound to network expansion obligations in rural environments (coverage of 90% of the population of all states from 2016 on)
 - **1.8 GHz (paired)**
 - Mainly used for 4G and some GSM services (for transitional period only)
 - **2.0 GHz (paired & unpaired)**
 - UMTS spectrum
 - Allocated in 2000 to Group 3G and Mobilcom, but never used
 - **2.6 GHz (paired & unpaired)**
 - Used in 4G networks for local hotspots, e.g. at large arenas or airports
- Almost similar auction process as UMTS auction 2000 (Simultaneous multiple round auction)



Ende der Auktion

Frequenzbereich	Block	Ausstattung	Höchstbieter	Höchstgebot (€ in Tsd)
0,8 GHz (gepaart)	0,8 GHz A	2x5 MHz konkret	To2 GER	616.595
	0,8 GHz B	2x5 MHz abstrakt	To2 GER	595.760
	0,8 GHz C	2x5 MHz abstrakt	Telekom D	570.849
	0,8 GHz D	2x5 MHz abstrakt	Telekom D	582.949
	0,8 GHz E	2x5 MHz abstrakt	Vodafone	583.005
	0,8 GHz F	2x5 MHz abstrakt	Vodafone	627.317

1,8 GHz (gepaart)	1,8 GHz A	2x5 MHz abstrakt	Telekom D	20.700
	1,8 GHz B	2x5 MHz abstrakt	Telekom D	20.700
	1,8 GHz C	2x5 MHz abstrakt	Telekom D	19.869
	1,8 GHz D	2x5 MHz konkret	E-Plus Grp	21.550
	1,8 GHz E	2x5 MHz konkret	E-Plus Grp	21.536

2,0 GHz (gepaart)	2,0 GHz A	2x4,95 MHz konkret	Vodafone	93.757
	2,0 GHz B	2x4,95 MHz konkret	E-Plus Grp	103.323
	2,0 GHz C	2x4,95 MHz konkret	E-Plus Grp	84.064
	2,0 GHz D	2x4,95 MHz konkret	To2 GER	66.931

2,0 GHz (ungepaart)	2,0 GHz E	1x5 MHz konkret	To2 GER	5.731
	2,0 GHz F	1x14,2 MHz konkret	To2 GER	5.715

Ausgeschiedene Bieter:

Frequenzbereich	Block	Ausstattung	Höchstbieter	Höchstgebot (€ in Tsd)
2,6 GHz (gepaart)	2,6 GHz A	2x5 MHz abstrakt	Telekom D	19.096
	2,6 GHz B	2x5 MHz abstrakt	Telekom D	19.025
	2,6 GHz C	2x5 MHz abstrakt	To2 GER	17.364
	2,6 GHz D	2x5 MHz abstrakt	To2 GER	17.364
	2,6 GHz E	2x5 MHz abstrakt	Vodafone	18.948
	2,6 GHz F	2x5 MHz abstrakt	Vodafone	19.025
	2,6 GHz G	2x5 MHz abstrakt	Telekom D	19.069
	2,6 GHz H	2x5 MHz abstrakt	Telekom D	19.038
	2,6 GHz I	2x5 MHz abstrakt	To2 GER	18.948
	2,6 GHz J	2x5 MHz abstrakt	E-Plus Grp	18.931
	2,6 GHz K	2x5 MHz abstrakt	E-Plus Grp	17.739
	2,6 GHz L	2x5 MHz abstrakt	To2 GER	17.739
	2,6 GHz M	2x5 MHz abstrakt	Vodafone	17.739
	2,6 GHz N	2x5 MHz abstrakt	Vodafone	17.752

2,6 GHz (ungepaart)	2,6 GHz O	1x5 MHz abstrakt	Vodafone	9.130
	2,6 GHz P	1x5 MHz abstrakt	Vodafone	9.130
	2,6 GHz Q	1x5 MHz abstrakt	Telekom D	8.598
	2,6 GHz R	1x5 MHz abstrakt	Vodafone	8.598
	2,6 GHz S	1x5 MHz abstrakt	Vodafone	9.051
	2,6 GHz T	1x5 MHz abstrakt	Vodafone	9.051
	2,6 GHz U	1x5 MHz abstrakt	E-Plus Grp	8.273
	2,6 GHz V	1x5 MHz abstrakt	To2 GER	8.229
	2,6 GHz W	1x5 MHz abstrakt	To2 GER	8.229
	2,6 GHz X	1x5 MHz abstrakt	E-Plus Grp	8.229

Summe aller gehaltenen Höchstgebote (€ in Tsd)	4.384.646
Zahlungsverpflichtung aufgrund zurückgenommener Höchstgebote (€ in Tsd)	0
Summe	4.384.646

Results of the Auction 2010

Licensee	Acquired frequency spectrum	Euro	Licence valid until
Vodafone D2 GmbH	800 MHz: 2 x 10 MHz (paired) 2000 MHz: 2 x 5 MHz (paired) 2600 MHz: 2 x 20 MHz (paired) 2600 MHz: 1 x 25 MHz (unpaired)	1,422,503,000	31 Dec 2025
Telefónica O2 Germany GmbH & Co. OHG	800 MHz: 2x 10 MHz (paired) 2000 MHz: 2 x 5 MHz (paired) 2000 MHz: 1 x 10 MHz (unpaired) 2600 MHz: 2 x 20 MHz (paired) 2600 MHz: 1 x 10 MHz (unpaired)	1,378,605,000	
Telekom Deutschland GmbH	800 MHz: 2 x 10 MHz (paired) 1800 MHz: 2 x 15 MHz (paired) 2600 MHz: 2 x 20 MHz (paired) 2600 MHz: 1 x 5 MHz (unpaired)	1,299,893,000	
Erste MVV Mobilfunk Vermögensverwaltungsgesellschaft mbH (E-Plus)	1800 MHz: 2 x 10 MHz (paired) 2000 MHz: 2 x 10 MHz (paired) 2600 MHz: 2 x 10 MHz (paired) 2600 MHz: 1 x 10 MHz (unpaired)	283,645,000	
Total	360 MHz	4,384,646,000	

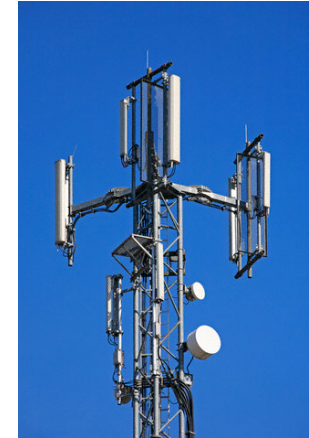
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- Summary, consequences, and outlook

Based on broadband strategy of federal government.

- Preparation of ground for usage of digital dividend II without undue delay (as soon as spectrum will be cleared of TV broadcasts: 2017 - 2019¹)
- Further improvement of innovative mobile telephony and broadband internet in rural environments (stricter coverage obligations than in 2010)

Frequency auction for wireless access (2015)

- Frequency auctions for wireless network access for the provision of telecommunication services in the ranges:
 - **700 MHz (paired)**
 - Digital dividend II
 - Available for use after switchover from DVB-T to DVB-T2 has completed
 - **900 MHz (paired)**
 - Basis for today's mobile networks (since start of GSM „D-Netze“)
 - **1800 MHz (paired)**
 - Basis for today's mobile networks (since start of GSM „E-Netze“)
 - **1500 MHz (unpaired)**
 - New spectrum for wireless access, e.g. for increase of download bandwidth (future use)
- Allocation of frequency spectrum now **technologically neutral**
- Only very few restrictions (cf. „concrete blocks“ in the auction: Blocks with usage limitations)
- Almost similar auction process as 2000 and 2010 (Simultaneous multiple round auction)
- Licences valid until 31 December 2033



Coverage and bandwidth obligations (2015 auction)

Coverage and Bandwidth Obligations in accordance with Digital Agenda of the Federal Government of Germany:

- Aiming at (almost) nationwide broadband internet coverage: **98 percent of households** and
 - min. 95 percent of h. per federal state
 - min. 99 percent of h. in city states (Stadtstaaten)
- As a general rule: Provide at least 10 Mbit/s per customer → but no guarantee: Shared medium!
- All autobahns and ICE railway tracks are to be covered (as extensively as technically and legally possible)
- 700 MHz to be preferred, but other existing infrastructure, no matter which frequency spectrum, will be included in assessment process.
- Obligations hold for every single operator (thus not for all operators collectively, as in 2010 auction)
- Time frame: Within 3 years (counting from frequency assignment onwards) → implementation by summer 2018.



To ensure:

- **Timely start of network roll-out, sustained effort of operators**
- **Efficient use of new frequency spectrum as quick as possible**
- **Implementation of regulation goals in accordance with the federal infrastructure guaranteeing mandate in the area of telecommunication (Basic Law of the Federal Republic of Germany, Art. 87f GG)**
- **Safeguard interests of users, notably consumer interests, in the area of telecommunications (§ 2 Abs. 2 Nr. 1 TKG)**
- **Foster mature and competitive telecommunication and telecommunication service markets (§ 2 Abs. 2 Nr. 2 TKG)**
- **Encourage efficient investment in infrastructure in accordance with § 2 Abs. 3 TKG**
- **Overall speed-up of network roll-out of high-performance next generation public telecommunication networks (§ 2 Abs. 2 Nr. 5 TKG)**
- **Safeguard efficient, interference-free use of frequencies (§ 52 i.V.m. § 2 Abs. 2 Nr. 7 TKG)**

Start:
27 May 2015



Source: [Bundesnetzagentur2015]

Rundenergebnis der Runde 1				
Frequenzbereich	Block	Ausstattung	Höchstbieter	Höchstgebot (€ in Tsd.)
700 MHz (gepaart)	700 A	2x5 MHz konkret	TEF DE	75.050
	700 B	2x5 MHz abstrakt	TEF DE	75.050
	700 C	2x5 MHz abstrakt	Vodafone	75.020
	700 D	2x5 MHz abstrakt	Vodafone	75.020
	700 E	2x5 MHz abstrakt	Telekom	75.000
	700 F	2x5 MHz abstrakt	Telekom	75.000
900 MHz (gepaart)	900 A	2x5 MHz konkret	TEF DE	75.050
	900 B	2x5 MHz abstrakt	TEF DE	75.050
	900 C	2x5 MHz abstrakt		
	900 D	2x5 MHz abstrakt	Vodafone	75.020
	900 E	2x5 MHz abstrakt	Vodafone	75.020
	900 F	2x5 MHz abstrakt	Vodafone	75.020
	900 G	2x5 MHz abstrakt	Telekom	75.000
1,8 GHz (gepaart)	1800 A	2x5 MHz abstrakt	Telekom	37.500
	1800 B	2x5 MHz abstrakt	TEF DE	37.550
	1800 C	2x5 MHz abstrakt	TEF DE	37.550
	1800 D	2x5 MHz abstrakt	TEF DE	37.550
	1800 E	2x5 MHz abstrakt	TEF DE	37.550
	1800 F	2x5 MHz abstrakt	TEF DE	37.550
	1800 G	2x5 MHz abstrakt		
	1800 H	2x5 MHz abstrakt		
	1800 I	2x5 MHz abstrakt		
	1800 J	2x5 MHz konkret		
1,5 GHz (ungepaart)	1500 A	1x5 MHz abstrakt	Telekom	18.750
	1500 B	1x5 MHz abstrakt	Telekom	18.750
	1500 C	1x5 MHz abstrakt	Telekom	18.750
	1500 D	1x5 MHz abstrakt	Telekom	18.750
	1500 E	1x5 MHz abstrakt	Vodafone	18.770
	1500 F	1x5 MHz abstrakt	Vodafone	18.770
	1500 G	1x5 MHz abstrakt	Vodafone	18.770
	1500 H	1x5 MHz abstrakt	Vodafone	18.770
Summe aller gehaltenen Höchstgebote (€ in Tsd.)				1.275.630
Zahlungsverpflichtung aufgrund zurückgenommener Höchstgebote (€ in Tsd.)				0
Summe (€ in Tsd.)				1.275.630

News-Meldung vom 08.06.2015 19:11

Frequenzauktion: Bieterwettbewerb im 1800-MHz-Band

UPDATE

vorlesen / MP3-Download



(Bild: dpa, Carsten Rehder)

Bei der Versteigerung zahlreicher Mobilfunkfrequenzen zeichnet sich ein starkes Interesse der Netzbetreiber am 1800-MHz-Band ab. Das eignet sich prima für LTE in Ballungsgebieten.

Bei der laufenden Frequenzauktion der Bundesnetzagentur steht nach 80 Runden das Spektrum im 1800-MHz-Band besonders hoch im Kurs, direkt gefolgt von den 900-MHz-Frequenzen. In den etablierten GSM-Bändern versuchen die Netzbetreiber, ihr bisher genutztes Spektrum zu sichern und auszubauen. Die Gebote stehen derzeit bei insgesamt rund 2,7 Milliarden Euro, davon eine gute Milliarde für die Frequenzen im 1800-MHz-Band.

Bundesnetzagentur 2x50 MHz Spektrum. Die ...
... Frequenzen laufen Ende ...
... neu vergeben. Die neuen ...
... zu Beginn der ...

Focus on 1800 MHz spectrum

Results:

19 June 2015

(after 16 working days)



Source:
[Bundesnetzagentur 2015]

Rundenergebnis der Runde 181				
Frequenzbereich	Block	Ausstattung	Höchstbieter	Höchstgebot (€ in Tsd.)
700 MHz (gepaart)	700 A	2x5 MHz konkret	TEF DE	166.397
	700 B	2x5 MHz abstrakt	Vodafone	165.509
	700 C	2x5 MHz abstrakt	TEF DE	166.847
	700 D	2x5 MHz abstrakt	Telekom	166.567
	700 E	2x5 MHz abstrakt	Telekom	171.649
	700 F	2x5 MHz abstrakt	Vodafone	163.476
900 MHz (gepaart)	900 A	2x5 MHz konkret	TEF DE	195.520
	900 B	2x5 MHz abstrakt	Vodafone	211.807
	900 C	2x5 MHz abstrakt	Vodafone	203.298
	900 D	2x5 MHz abstrakt	Telekom	183.671
	900 E	2x5 MHz abstrakt	Telekom	180.968
	900 F	2x5 MHz abstrakt	Telekom	180.465
	900 G	2x5 MHz abstrakt	TEF DE	189.958
1,8 GHz (gepaart)	1800 A	2x5 MHz abstrakt	Vodafone	237.494
	1800 B	2x5 MHz abstrakt	Telekom	248.054
	1800 C	2x5 MHz abstrakt	Vodafone	258.247
	1800 D	2x5 MHz abstrakt	Vodafone	249.133
	1800 E	2x5 MHz abstrakt	Telekom	248.101
	1800 F	2x5 MHz abstrakt	Vodafone	255.967
	1800 G	2x5 MHz abstrakt	TEF DE	239.228
	1800 H	2x5 MHz abstrakt	Telekom	248.784
	1800 I	2x5 MHz abstrakt	TEF DE	240.288
	1800 J	2x5 MHz konkret	Vodafone	180.153
1,5 GHz (ungepaart)	1500 A	1x5 MHz abstrakt	Vodafone	40.939
	1500 B	1x5 MHz abstrakt	Vodafone	40.939
	1500 C	1x5 MHz abstrakt	Vodafone	40.919
	1500 D	1x5 MHz abstrakt	Telekom	42.964
	1500 E	1x5 MHz abstrakt	Vodafone	42.961
	1500 F	1x5 MHz abstrakt	Telekom	39.011
	1500 G	1x5 MHz abstrakt	Telekom	40.961
	1500 H	1x5 MHz abstrakt	Telekom	40.961
Summe aller gehaltenen Höchstgebote (€ in Tsd.)				5.081.236
Zahlungsverpflichtung aufgrund zurückgenommener Höchstgebote (€ in Tsd.)				0
Summe (€ in Tsd.)				5.081.236

Results of the Auction 2015

Licensee	Acquired frequency spectrum	Euro	Licence valid until
Telefónica Deutschland GmbH & Co. OHG	700 MHz: 2 x 10 MHz (paired) 900 MHz: 2 x 10 MHz (paired) 1800 MHz: 2 x 10 MHz (paired)	1,198,238,000	31 Dec 2033
Telekom Deutschland GmbH	700 MHz: 2 x 10 MHz (paired) 900 MHz: 2 x 15 MHz (paired) 1800 MHz: 2 x 15 MHz (paired) 1500 MHz: 1 x 20 MHz (unpaired)	1,792,156,000	
Vodafone GmbH	700 MHz: 2 x 10 MHz (paired) 900 MHz: 2 x 10 MHz (paired) 1800 MHz: 2 x 25 MHz (paired) 1500 MHz: 1 x 20 MHz (unpaired)	2,090,842,000	
Total	270 MHz	5,081,236,000	

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- High bandwidth (up to 10 Gbps) → enables new use scenarios with high data transfer (e.g. augmented reality, autonomous driving)
- Low latency (especially important for real-time communication between devices like cars)
- High number of devices can be connected (IoT)
- Availability and implementation (possible to build individual 5G networks for one company → examples include BASF or Hamburg harbour)

- Decision BK1-17/001 as a legal basis for the auctioning
- 41 frequency packets
- Frequency spectra:
 - 1920 MHz - 1980 MHz
 - 2110 MHz - 2170 MHz
 - 3400 MHz - 3700 MHz

- 497 rounds of bidding, resulting in 6,549,651,000 Euro in bidding (June 2019)¹
- News reports about the strategy of the three established players (Telekom, Vodafone and Telefónica) to bump up prices for Drillisch²

¹ <https://www.bundesregierung.de/breg-de/themen/digitalisierung/5g-auktion-beendet-1637030>

² <https://www.golem.de/news/5g-auktion-etablierte-wollen-preis-fuer-1-1-drillisch-hochtreiben-1905-141616.html>

Licensee	Acquired frequency spectrum	Euro	Licence valid until	Frequency packets
Telekom Deutschland GmbH	2 GHz: 2 x 20 MHz 3.6 GHz: 90 MHz Sum: 130 MHz	2.175 billion €	2040	13
Telefónica Germany GmbH & Co. OHG	2 GHz: 2 x 10 MHz 3.6 GHz: 70 MHz Sum: 90 MHz	1.425 billion €		9
Drillisch Netz AG (now 1&1 Aktiengesellschaft)	2 GHz: 2 x 10 MHz 3.6 GHz: 50 MHz Sum: 70 MHz	1.070 billion €		7
Vodafone GmbH	2 GHz: 2 x 20 MHz 3.6 GHz: 90 MHz Sum: 130 MHz	1.880 billion €		12
Total	420 MHz	6.549 billion €		41

Sources:

<https://www.godmode-trader.de/artikel/liveticker-5g-auktion-united-internet-bietet-aggressiv,6991448>

https://www.bundesnetzagentur.de/DE/Sachgebiete/Telekommunikation/Unternehmen_Institutionen/Breitband/MobilesBreitband/Frequenzauktion/2019/Auktion2019-node.html

Comparison of auctions

UMTS (2000)

Wireless Access (2010)

Wireless Access (2015)

Wireless Access (2019)

- Participants 6
- Total 145 MHz
- Duration 19 days
- Rounds 173
- Time per round 40 min.

- Participants 4
- Total 360 MHz
- Duration 27 days
- Rounds 224
- Time per round 90 min.

- Participants 3
- Total 270 MHz
- Duration 16 days
- Rounds 181
- Time per round 60 min.

- Participants 4
- Total 420 MHz
- Duration 52 days
- Rounds 497
- Time per round 60 min.

→ 50bn €

→ 4.4bn €

→ 5.1bn €

→ 6.5bn €

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- UMTS licence payments in 2000 were initially excessive.
- Network expansion obligations of 800 MHz auctions in 2010 have already increased network coverage in rural areas.
- Digital Agenda of the Federal Government has led to stricter coverage and bandwidth obligations for operators in 2015 auction.
- The 5G auction in 2019 resulted in 6,549,651,000 €.
- Not all coverage obligations are being fulfilled by licensed operators.

- Vodafone and Deutsche Telekom switched off their 3G networks on 30th of June 2021.
- Telefonica/O2 followed on 31st of December 2021.
- This also affects the respective SIM cards that are no longer functional since.
- For the first time a network with a large number of users was switched off.

- Discussions continuing on
 - Shared use of infrastructure
 - Licence transfer
 - Economic viability of network investments, e.g. required fibre network roll-out into rural areas in order to hook up base stations
 - The role of the 1&1 Aktiengesellschaft as a new competitor bidding in the auctioning of 5G (were planning to offer their own network in 2022/23)
 - Use of 5G and/or LTE in (parts of) the frequency spectrum currently used exclusively for GSM
 - Conditions for the allocation of those frequencies in the ranges around 800 MHz, 1800 MHz und 2600 MHz, who run out after end of 2025
 - ...

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